

PROVINCE OF SASKATCHEWAN



09-10

MINISTRY OF CORRECTIONS,
PUBLIC SAFETY AND
POLICING



MINISTRY PLAN FOR 2009-10

Statement from the Minister



In my role as Minister of Corrections, Public Safety and Policing, I am charged with helping deliver on our Government's plan for Securing the Future. I am pleased to submit my Ministry's Plan for 2009-10 that contains CPSP's blueprint for aligning its actions with Government's vision for a secure and prosperous Saskatchewan, leading the country in economic and population growth, while providing opportunity for a high quality of life for all.

The safety and security of Saskatchewan citizens is a cornerstone of this Government's agenda. The Ministry takes on many aspects of safety and security, from corrections services to building, fire safety and boiler safety standards, to administering the 9-1-1 system, to helping communities prepare for and handle local emergencies.

The 2009-10 Provincial Budget frames the initiatives that will help advance this Government's promises related to safety and security in the upcoming fiscal year. CPSP's Annual Report will report on progress toward the Government's Goals outlined in the Ministry's Plan, as well as on progress toward completing my Mandate Letter commitments.

The Honourable Darryl Hickie
Minister of Corrections, Public Safety and Policing

Mission Statement

The Ministry's mission is to work in partnership with communities to advance the safety and security of citizens who live, work and visit in Saskatchewan through effective:

- Policing services and enforcement programs that meet the needs of all residents and communities in Saskatchewan;
- Corrections practices with youth and adults that provide a balance of rehabilitation with safety and security, emergency management and building & fire safety programs, and services that enhance capacity and focus on mitigation, preparedness, response and recovery; and,
- Licensing and inspection services for boilers, pressure vessels, elevators and amusement rides through a legislative framework that balances public, stakeholder and government interests.

Response to Government Direction

Ministry Plans for 2009-10 align with Government's vision and goals and the key priorities for 2009-10, as presented in the Government Direction for 2009-10. The 2009-10 Plan communicates a high-level framework for the Ministry's activities over the coming year and reflects the Ministry's primary areas of focus. Together, all ministries support government's three goals, working towards a secure and prosperous Saskatchewan.

Strategies and Actions

Government Goal – Security

Secure Saskatchewan as a safe place to live and raise a family where people are confident in their future, ensuring the people of Saskatchewan benefit from the growing economy.

Strategy

Key 2009-10 Actions

Working in partnership with police and community leaders, reduce crime through effective enforcement and responses to offending

- Further the development of the long-term strategy for policing in Saskatchewan based on a 'continuum of policing services' model.*
- Support policing initiatives to combat organized crime and gangs in the province, including implementation of The Witness Protection Act, participation in the development of the Western Canadian gang member database, and operationalization of the Internet Child Exploitation Units to protect children from sexual exploitation over the Internet.*
- Provide 120 new police officers over four years.* For 2009-10, 30 new police officers will be added (14 municipal with the remainder RCMP).
- Increase the capacity of the Safer Communities and Neighbourhoods (SCAN) program to enhance the level of service being provided in northern Saskatchewan.
- Provide investigative capacity for the investigations related to the seizure of assets linked to crime.
- Undertake research with the Federation of Saskatchewan Indian Nations (FSIN) on peacekeeping models.

Reduce re-offending behaviour through effective rehabilitative interventions with offenders using a continuum of programs and services delivered with partners

- Make rehabilitation more effective* through:
 - ~ Continuous assessment of best practices and program effectiveness;
 - ~ Enhanced security;
 - ~ Implementing effective correctional programming; and,
 - ~ Ensuring sound infrastructure.
- Effectively manage custody and community case loads. In 2009-10 caseloads are anticipated to be:
 - ~ Young Offenders: 245 in custody and 2,000 in community; and,
 - ~ Adult Corrections: 1,500 in Custody and 6,200 in community.
- Implement the recommendations from the external investigation team's report into the August 24th escapes from the Regina Provincial Correctional Centre.
- Develop a multi-year strategy for cultural programming and services for First Nations and Métis offenders in custody and community.

* Minister's Mandate letter commitment

Strategy

Enhance municipal capacity for building and fire safety and for emergencies, and strengthen emergency management across government

Ensure the effective regulation, licensing, inspection and enforcement of boilers, pressure vessels, elevators and amusement rides, and maintain safety standards through a balanced legislative framework

Key 2009-10 Actions

- Upgrade the Provincial Emergency Plan, including the development of a standard government "Concept of Operations", which would provide a more effective integrated, multi-agency response capability.
- Finalize development of and implement the Provincial Public Safety Telecommunication Network.
- Work with owners/operators in private industry and Crown Corporations to share information on critical infrastructure to improve emergency preparedness and resiliency.
- Continue to work with the Public Safety Review Committee on adequacy standards and levels of assurance.
- Adopt the new edition of the *National Building Code* to ensure safe, healthy and habitable buildings.
- Lead the development of a National Emergency Number Association (NENA) region in western Canada through Sask911.
- Coordinate provincial resources to support municipalities facing emergency situations.

- Contribute to and participate in the development of national and international standards for boilers and pressure vessels, elevators and amusement rides.
- Continue to administer gas and electrical licensing programs.
- Continue to administer boiler, pressure vessel, elevator and amusement ride inspections and related safety programs.
- Continue to make progress on implementation of the Quality Management System approach to inspections of boilers and pressure vessels.

Government Goal – Promises

Keep Government's **Promises** and fulfill the commitments of the election, operating with integrity and transparency, accountable to the people of Saskatchewan.

Strategy

Maintain safe, healthy and respectful work environments

Key 2009-10 Actions

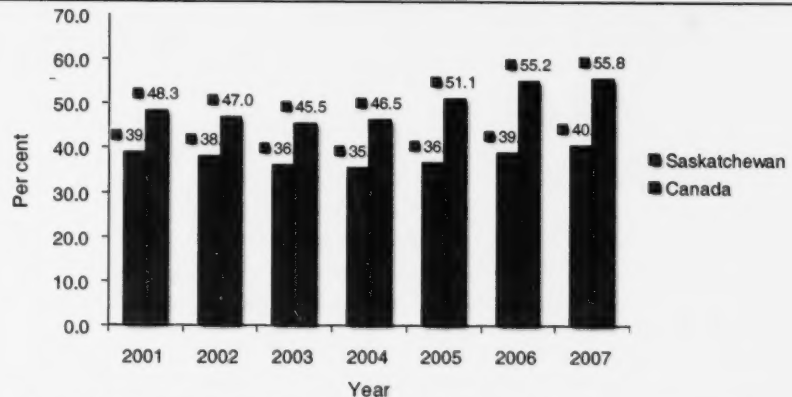
- Implement a northern recruitment and retention strategy to address staffing gaps in the North.
- Ensure that the right to privacy of all clients is upheld.
- Implement the strategic long-term capital plan.
- Continue to build the capacity of the Ministry through: succession planning and training; recruitment and retention initiatives; diversity; health, safety and wellness; and through enhancing awareness of and accountability for financial and administrative processes.

Performance Measures

Measure

Per cent of police-reported incidents cleared by charge or cleared otherwise

Baseline / Trend Line Information

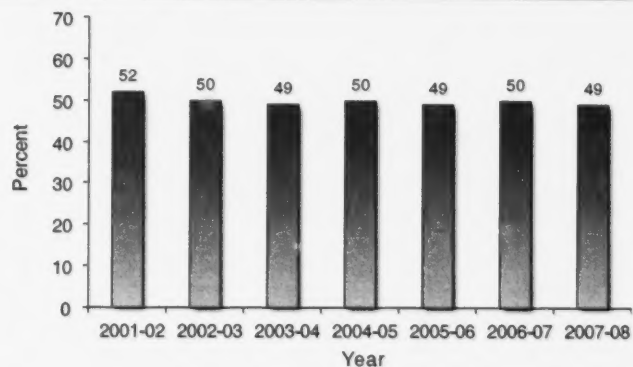


Source: CCJS Crime Statistics, Canada, Provinces and Territories 1997-2007

Significance of the Measure

The proportion of incidents that are cleared by charge or otherwise (clearance rate) is generally accepted as an important measure of effective policing. Clearance rates indicate the proportion of incidents that have been solved. "Clearance by charge" means a suspect has been identified and a charge laid. "Clearance otherwise" means a suspect has been identified and no charge laid for a variety of reasons (e.g., diplomatic immunity; complainant refuses to testify). Investigations for more serious or complex crimes may take longer to complete.

Per cent of sentenced offenders not re-admitted to a correctional program within 24 months



Source: Adult Corrections Information Management System

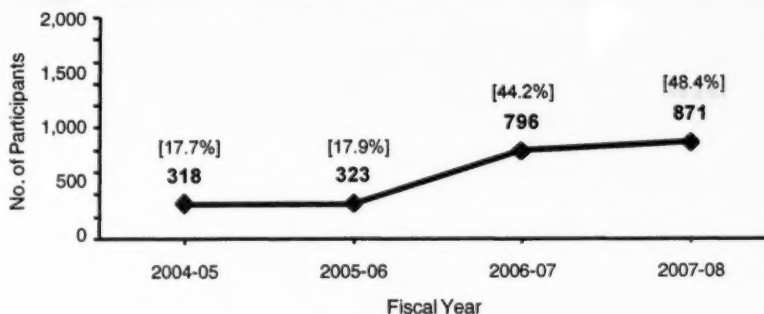
Significance of the Measure

Research shows that correctional programs that target the needs of offenders and that are delivered in a manner that matches the learning style of the offenders can reduce subsequent re-offending behaviour. The percentage of offenders who have completed custody and were not re-admitted to any correctional program within 24 months is one indicator of program effectiveness. It should be noted that Adult Corrections provides services for offenders with sentences of less than two years. The graph thus does not include those offenders whose sentences are two years or longer and served in federal correctional facilities.

Measure

Baseline / Trend Line Information

Number of individuals participating in the Emergency Management Training Program



Significance of the Measure

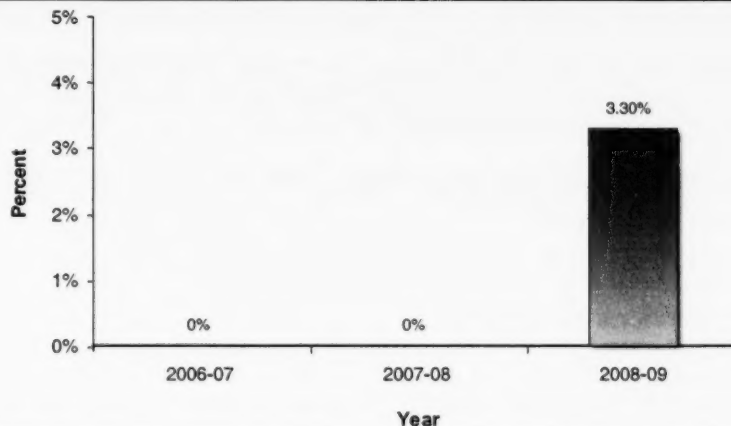
The Emergency Management Training Program provides training in the core essentials of an Emergency Management Framework through courses such as the development of an emergency plan, the operation of an emergency operating centre and the elements of a community evacuation. An increasing number of both people trained and the level of training is an indication that municipalities, through their local officials, are increasing their emergency management capabilities.

The target for training each year is 1,800 participants. This figure is a general estimate of the amount of training that would provide an adequate level of emergency management sustainability in communities. This training is ongoing, since there is a high rate of turnover and attrition in communities each year.

Measure

Baseline / Trend Line Information

Per cent of licensed pressure equipment inspected through Quality Management Systems

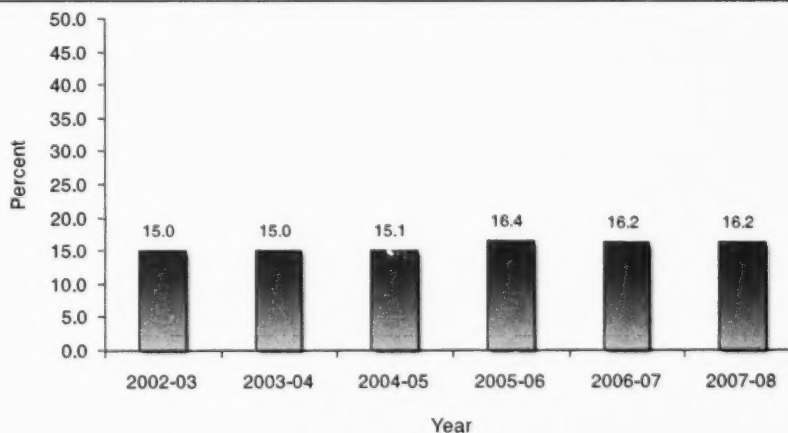


Significance of the Measure

Government inspectors are required to perform periodic inspections of operating boilers and pressure vessels within the province. A satisfactory inspection certificate as a result of the government inspection is required for the owner to maintain a licence for operation. A Quality Management System provides a pressure equipment owner or insurer with the opportunity to establish a documented inspection program and employ qualified inspection personnel in order to perform recognized periodic inspections upon the equipment they own or insure. This measure assesses the administration of a core regulatory component of an effective public safety program.

Since the Quality Management System of Inspection is a new approach by the Ministry, the baseline is zero and it will take time to establish long term data. Quality Management Systems of Inspection were introduced through legislative changes in the fourth quarter of 2006-07. There were no licensed Quality Management Systems of Inspections prior to that time.

Per cent of Ministry employees who self-identify as being of First Nations or Métis ancestry



Source: Public Service Commission

Significance of the Measure

Aboriginal people represent approximately 15 per cent of the population in Saskatchewan, but are significantly over-represented in the criminal justice system (between 70-80 per cent of people in custody are of Aboriginal ancestry). One way of helping ensure that correctional programs respect the cultural and spiritual needs of First Nations and Métis clients is to have correctional staff who are of First Nations or Métis ancestry.

Financial Summary

Highlights of Appropriation and Expense 2009-10

2009-10 Estimates	(in thousands of dollars)
Central Management and Services	33,380
Adult Corrections	99,978
Young Offender Programs	51,062
Public Safety	9,486
Policing	142,126
Major Capital Projects	31,100
Ministry Appropriation	367,132
Capital Acquisition	(43,568)
Amortization	450
Ministry Expense	324,014
 Ministry FTE	 2,013.3
Revolving Fund FTE	4
FTE Total	2,017.3

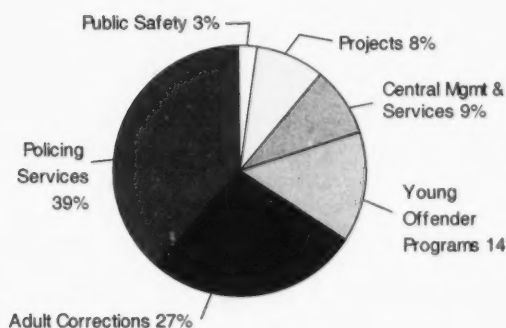
For more information, see the Budget Estimates at:
<http://www.finance.gov.sk.ca/budget/2009-10>

BUDGET HIGHLIGHTS

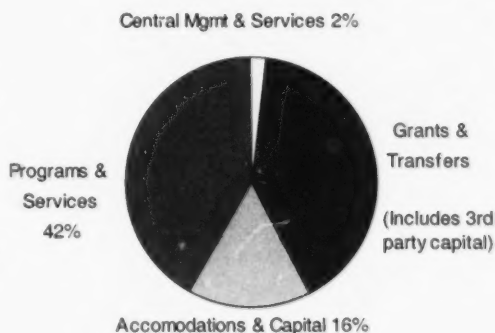
The following are key announcements being made in the 2009-10 Budget:

- Funding in the amount of \$1.6 million is being allocated for the addition of 30 new police officer positions to deliver on our Government's commitment to add 120 new police officers over its four-year term.
- An allocation of \$481,000 will go toward meeting the mandate commitment to "work with other provinces to develop a Western Canadian gang member database" and \$500,000 will support program activities under proposed new legislation, *The Witness Protection Act*.
- The Saskatoon Provincial Correctional Centre will begin a four-year project to construct a new \$87 million remand centre, with \$8.7 million being allocated in 2009-10.
- \$9.4 million has been allocated to safety and security upgrades in correctional facilities across the province.
- To continue the Government's fight against organized crime and gangs, CPSP will dedicate a total of \$600,000 to enhancing activities under the Safer Communities and Neighbourhoods (SCAN) program and toward implementation of programs under proposed new legislation, *The Seizure of Criminal Property Act*.

Ministry Spending by Subvote



Ministry Spending by Category



For More Information

Please visit the Ministry's website at www.cpsp.gov.sk.ca/ for more information on the Ministry's programs and services, or call (306) 787-5051.

